

UTAH TRANSPORTATION COMMISSION

November 14, 2014

Price, Utah

The regular meeting of the Utah Transportation Commission was called to order at 8:30 a.m. by Chairman Jeffrey D. Holt, in the Price City Council Chambers, 185 East Main Street, Price, Utah. The following Commissioners, staff members and others were in attendance:

Jeffrey D. Holt, Chairman
J. Kent Millington, Vice-Chairman
Meghan Z. Holbrook, Commissioner
Wayne K. Barlow, Commissioner
Dannie R. McConkie, Commissioner
Naghi Zeenati, Commissioner
Gayle F. McKeachnie, Commissioner
LeAnn G. Abegglen, Commission Secretary
Carlos Braceras, Executive Director
Shane Marshall, Deputy Director
Cory Pope, Program Development Director
Bill Lawrence, Program Development
Jason Davis, Engineer for Operations
Becky Bradshaw, Finance Director
Linda Hull, Director of Policy and Legis Services
Rob Clayton, Traffic Management Division
Eric Rasband, Traffic Management Division
Chad Sheppick, Director of Motor Carriers
Pat Morley, Director of Aeronautics
John Gleason, Communications
Kris Peterson, Region One Director
Rick Torgerson, Region Four Director

Kevin Kitchen, Region Four
Randall Taylor, Region Four
Clayton Wilson, Region Four
Daryl Friant, Region Four
Kirk Thornock, Region Four
Monte Aldridge, Region Four
John Jones, Carbon County Commissioner
Mayor Joe Piccolo, Price City
Rick Davis, Price City Council
Gary Sonntag, Price City
Larry Gregersen, Clawson Town
Terry Sanslow, Wellington City Council
Lee Davidson, Salt Lake Tribune
Wil Lopez, Sentinel Management Group
Craig Friant, J-U-B
Ron Clegg, PB
Bevan Wilson, Emery County SSD #1
Trent Homer, Kiewit Infrastructure West
Richard Shaw, Sun Advocate
Blake Unguren, Avenue Consultants
H.G. Kunzler, Lochner
Tyler Frisby, Wilson & Co.

APPROVAL OF MINUTES

Commissioner Barlow moved to approve the minutes of the October 9, 2014, UDOT/Commission tour and the October 10, 2014, Commission meeting. Commissioner Zeenati seconded the motion and the minutes were approved as amended.

LOCAL AREA PRESENTATION BY REGION FOUR

Rick Torgerson, Region Four Director, gave an overview of the local area presentation. Kirk Thornock from Region Four reviewed projects and studies in the Carbon and Emery area, Clayton Wilson gave an update on the US-6 Study, and Monte Aldridge and Randall Taylor talked about wildlife impacts on the economy.

PUBLIC COMMENT

Mayor Joe Piccolo of Price City welcomed the Commission to Price. He shared a story and his thoughts about transportation in their valley, which will always be a key factor. He also expressed appreciation for the Department's commitment to Highway 6. Carbon County Commissioner John

Jones thanked the Commission for coming to Price. He talked about Ridge Road, the number of trucks on that road, and the improvements that need to be made to accommodate the truck traffic. Bevan Wilson from Huntington also thanked the Commission for coming to Southeast Utah and for all they do for this area. He talked about energy development in the area, mineral lease dollars generated, and the good those funds do for smaller communities in rural Utah. County Commissioner Jones recognized Mr. Wilson for the good things he has done for the area and for himself as an elected official.

UDOT SCOREBOARD

Jason Davis, Engineer for Operations, gave the report for the Construction program and the Safety program. There was additional discussion regarding seat belt usage and education efforts.

RESULTS OF URBAN INTERSTATE SPEED STUDIES

Jason Davis gave a presentation on UDOT's Interstate Speed Limit Study process. He reviewed the history of Utah Code 41-6a-602, the implementation of the code, criteria of the code, and UDOT's process involving analyzing crash data, conducting speed studies, and using engineering judgment. He talked about the crash data analysis of speed related crashes and fatal crash data for Davis/Weber Counties, Salt Lake County, and Utah County, and speed data analysis (85th percentile speeds for I-15 northbound). Mr. Davis then spoke about the speed limits being proposed for I-15, I-80, and I-215 in the urban area. He said the next steps, per Utah Code, is to consult with the Transportation Commission, which they are doing today, the Department of Public Safety, counties in unincorporated areas, and municipalities. UDOT will then install sign overlays if speed limits are changed. There was general discussion and comments made by the Commission on this item.

EXPRESS LANE FEE APPROVAL

Jason Davis reminded the Commission that at last month's meeting they asked the Department to obtain public input about the request that was made to charge a \$2.85 monthly administrative fee to each Express Pass account unless more than \$2.85 was used per month. He said 45% of all transponders are not actively being used, which amounts to \$18,800 per month that UDOT pays for inactive/infrequent accounts. A survey was sent to Express Pass holders, and a strong response to the survey was received. One of the questions asked was 'who should pay the administrative fee for seldom or never used Express Passes,' and 54% said users, 32% said taxpayers, and 14% were neutral. For those 45% of less active account holders, they have two options: 1.) to cover the administrative costs themselves to have the convenience available, or 2.) to cancel their account. A refund would be offered to those who paid for their transponder and want to return it. Delinquent or dormant accounts would be discontinued or disabled. Mr. Davis stated that every Express Pass user would be contacted multiple times to notify them of the change, and they expect to have this implemented by July 1 of 2015. He requested Commission approval of the \$2.85 administrative fee on infrequent and/or inactive Express Pass accounts.

Commissioner Holbrook moved to approve the request to charge the \$2.85 administrative fee on infrequent and/or inactive Express Pass accounts. Commissioner Millington seconded the motion and it was unanimously approved.

A short break was taken at this point.

AREA TRANSIT PROJECTS UPDATE

Bill Lawrence, Program Finance Director, gave an update on UDOT's Public Transit Programs in Southeastern Utah. FTA grants provide funding for transportation for Seniors and Persons with Disabilities (Section 5310 funds), Intercity Bus (Section 5311 funds), and Rural Fixed Route Service (Section 5311 funds). Mr. Lawrence noted that the Intercity Bus route from Blanding to the Salt Lake Airport, operated by Elevated Transit, is up and running. The Navajo Nation fixed route transit system is not currently in operation.

PLANNING AND PROGRAMMING

2015 STIP Amendment #2

Funding Adjustments at Award and Post Construction

Bill Lawrence reviewed two projects – SR-224; Bear Hollow to I-80 and US-6; Soldier Summit to White River – that have either reached 'at award' or 'post construction. He requested approval to transfer the funding from those two projects to be reprogrammed at a later date.

Commissioner Millington moved to approve the transfer of funding from the adjustments at award and post construction, as reviewed. Commissioner Zeenati seconded the motion and it was unanimously approved.

SR-107; Bridge Rehab, Clearfield – Funding Transfer

Bill Lawrence said that Region One is requesting approval to transfer \$1.3 million of STP_FLX_ST funds from the unprogrammed balance in the 2014 Pavement Rehabilitation Program to the SR-107; Bridge Rehab, Clearfield project, bringing the total funding of the project to \$2.6 million. This will bring the structure to a condition that will allow the state to complete a jurisdictional transfer of SR-107 to Clearfield City.

Commissioner McConkie moved to approve the transfer of \$1.3 million of STP_FLX_ST funds from the 2014 Pavement Rehabilitation Program to the SR-107; Bridge Rehab, Clearfield project. The motion was seconded by Commissioner Barlow and unanimously approved.

I-15; Layton Interchanges Modification Project – Funding Addition

Bill Lawrence said Region One is requesting approval to add \$5.5 million of STP_TIF funds to the I-15; Layton Interchanges Modification project. Funds will be used to address additional drainage issues at the Hill Field Road SPUI location and to eliminate the need for an anticipated major rehabilitation project for a portion of SR-126. Kris Peterson, Region One Director, answered questions regarding the drainage issues and provided additional information on what the \$5.5 million will include.

Commissioner Zeenati moved for approval to add \$5.5 million of STP_TIF funds to the I-15; Layton Interchanges Modification project. Commissioner Barlow seconded the motion and it was unanimously approved.

US-191; Greendale Jct to Wyoming State Line Project – Funding Addition

Bill Lawrence said Region Three would like to transfer \$483,000 of excess STP funds from the US-40; Jct SR-208 to Duchesne project to the US-191; Greendale Jct to Wyoming State Line project. Funding is needed to do additional work required identified during the design phase of the project.

Commissioner Millington moved to approve the transfer of \$483,000 of STP_FLX_ST funds from the 2014 Pavement Rehabilitation Program to the US-191; Greendale Jct to Wyoming State Line project. Commissioner Holbrook seconded the motion and it was unanimously approved.

US-191; MP 282.2 to Duchesne Jct on US-40 Project – New Project

Bill Lawrence said Region Three would like to program a new Pavement Rehabilitation Project on US-191 in Indian Canyon. Funding is available for this project from a good bid received on the US-40; Jct SR-208 to Duchesne project. The project will be assigned to the 2014 Pavement Rehabilitation Program. Shane Marshall noted that the spreadsheet says the project is in Region Four, but it is really in Region Three.

Commissioner Millington moved for approval of the updated Pavement Rehabilitation list, with the included project and funding, as detailed. The motion was seconded by Commissioner Barlow and approved unanimously.

US-89; Manti to Keller Lane Project – Funding Addition

Bill Lawrence said Region Four requests approval to add \$660,000 of NHPP funds from Region Four's De-obligation fund, and add scope to the US-89; Manti to Keller Lane project. The additional funds will construct two additional travel lanes between 100 East and 800 North, rehab the existing pavement with a five inch mill and fill, construct new curb and gutter, and add extended culverts and replace delineators. He noted that access issues on US-89 have also been addressed.

Commissioner Zeenati moved to add \$660,000 of NHPP funds from Region Four's De-obligation fund and additional scope of work to the US-89; Manti to Keller Lane project. Commissioner Millington seconded the motion and it was unanimously approved.

CMPO TIP Amendment

200 East; 1400 North to Hyde Park Lane Project – Funding Adjustment

Bill Lawrence said this is a Cache Metropolitan Planning Organization (CMPO) request to reduce the STP_FLX_CMPO funds on the 200 East; 1400 North to Hyde Park Lane project by \$322,198.

Commissioner Barlow moved to approve the reduction of STP_FLX_CMPO funds on the 200 East; 1400 North to Hyde Park Lane project by \$322,198. Commissioner Millington seconded the motion and it was unanimously approved.

200 East; 2200 North to North Logan Boundary Project – Funding Addition

Bill Lawrence said this CMPO request is to add funding to the 200 East; 2200 North to North Logan Boundary project with the following: \$1,663,380 of STP_FLX CMPO, \$3,258,818 of STP_SU_CMPO, \$412,285 of Local IN_KIND, and \$1,077,952 of LOCAL_GOV'T funds for a total of \$6,412,435. The additional funding will allow for the scope of the project to be increased.

Commissioner Barlow moved to approve adding funding and scope to the 200 East; 2200 North to North Logan Boundary project. Commissioner Zeenati seconded the motion and it was unanimously approved.

Two New CMAQ Projects – Add to STIP

Bill Lawrence said the CMPO requests approval to add two new CMAQ projects to the FY 2015-2020 STIP. The first project is the Air Quality Public Education & Outreach project for \$58,994, with the sponsor being the Bear River Health Dept. The second project is the Cache “Clear the Air” Challenge project for \$16,500, with the sponsor being UDOT Travelwise.

Commissioner Barlow moved for approval of adding the two new CMAQ projects to the FY 2015-2020 STIP. The motion was seconded by Commissioner Zeenati and unanimously approved.

US-89; State Street, 220 South Pleasant Grove to 500 East Am Fork Project – Combine Projects

Bill Lawrence said the next three items are for information only. For this first one, Region Three has combined the US-89; State Street, 220 South P.G. to 500 East A.F. project and the US-89; State Street, 220 South P.G. to 500 East A.F. project. The combined project value is \$11,991,598.93.

SR-68; Saratoga Springs to Stillwater Parkway Project – Combine Projects

Bill Lawrence said Region Three has combined the SR-68; Saratoga Springs to Stillwater Parkway project and the Saratoga Springs Redwood Road Trail Project. Combining the projects provides for economy of scale and reduced construction impacts.

SR-74; 100 North in Am. Fork, State Street to Pacific Drive Project – Combine Projects

Bill Lawrence said Region Three has combined the SR-74; 100 North in American Fork, State Street to Pacific Drive project and the SR-74; American Fork, 100 E from Pacific Drive to 300 North project. The limits on both projects are on adjacent segments on the same road in American Fork but were one year apart. The combined project will be constructed in late 2017, when all the funding is available.

UDOT PROPERTY TRADE

Jordan Valley Water Conservancy District - MVC

Shane Marshall referred to the map and said the Jordan Valley Water Conservancy District (JVWCD) owns approximately 5.83 acres of land west of the Mountain View Corridor at approximately 4700 South. UDOT owns approximately 1.35 acres in the same location. UDOT would like to

exchange its 1.35 acre parcel for portions of the property owned by JVWCD, totaling 1.11 acres, in order to facilitate the needs of the MVC project.

Commissioner Millington moved to approve the property trade with the Jordan Valley Water Conservancy District. Commissioner Barlow seconded the motion and it was unanimously approved.

Sentinel Management Group – Timpanogos Highway

Shane Marshall said UDOT acquired eight homes on the north side of SR-92 in Highland, but only two of the eight residential acquisitions were demolished for the widening project. The remaining six properties are currently being leased by UDOT Property Management. Wil Lopez from Sentinel Management Group would like to purchase one of the remaining homes at 11019 North 5500 West. Any sale would be contingent upon Mr. Lopez pursuing the parcel immediately west so he can assemble both parcels to develop a two story office building. It would also be contingent upon UDOT retaining enough property along the frontage to allow for future use and Mr. Lopez conveying to UDOT enough property along his frontage to allow for future use. Mr. Lopez would pay the net difference in appraisal value of the two properties being exchanged.

Commissioner McConkie moved to approve the property trade with Sentinel Management Group. Commissioner Millington seconded the motion and it was unanimously approved.

ACCOMPLISHMENTS, CONDITIONS AND NEEDS REPORT

Aeronautics

Pat Morley, Director of Aeronautics, gave a PowerPoint presentation that focused on airport project funding, significant federal grants in 2014, airport pavement conditions, the Price-Carbon County airport, several projects that were completed in 2014, and the growing use of unmanned air vehicles (drones).

Motor Carriers

Chad Sheppick, Director of Motor Carriers, gave a PowerPoint presentation regarding their Division goals, safety activities, optimizing mobility, Port of Entry activities, education and outreach, and crash statistics.

INFORMATIONAL ITEMS

FHWA Report

There was no FHWA report given this month.

Safety Oversight for Rail

Linda Hull, Director of Policy and Legislative Services, said UDOT has provided federally required state safety oversight (SSO) for UTA's light rail system since 1997. In MAP-21, changes were made to the SSO program and one of the changes was made was that there has to be a clear legal independence between the agency doing the overseeing and the agency receiving the oversight. An issue was identified by the FTA regarding the Transportation Commission member appointed to serve as a voting member of the UTA board and the possible conflict of interest of having a member on both boards. Ms. Hull recommended that a Commission policy be drafted stating that the Transportation Commissioner assigned to the UTA Board would recuse themselves from any votes or discussion pertaining to state safety oversight activities for light rail.

Commissioner Millington moved to direct Linda Hull to draft a Commission Policy stating that the Transportation Commissioner assigned to the UTA Board would recuse themselves from any votes or discussion pertaining to state safety oversight activities for light rail. Commissioner Zeenati seconded the motion and it was unanimously approved.

Commission Committee Assignments

Chairman Holt announced he resigned from the CIB Board, due to potential future conflicts of interest, and has asked Commissioner Zeenati to serve on that board, and talked about the last meeting he attended.

Commission Committee Reports

Commissioner Zeenati reported on the October 15th DTEC meeting, the October 24th opening events for the Cedar City interchange, and the recent UDOT Conference. Commissioner Barlow said last month's Corridor Preservation Advisory Committee meeting was cancelled. He will attend next week's scheduled meeting. Commissioner Millington said he attended the latest MAG meeting, and Commissioner Holbrook said she attended the JPAC meeting. Commissioner McConkie said he attended the Wasatch 2040 Consortium in October and will attend TransCom next week. Commissioner McKeachnie said none of his committees have met since the last meeting. He then discussed CIB and unmet needs in rural counties/areas. County Commissioner John Jones added his comments regarding CIB funding, as well.

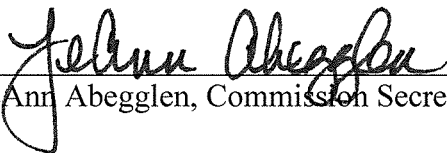
Upcoming Transportation Commission Meetings

The next regular Utah Transportation Commission meeting is scheduled for Friday, December 5, 2014, in Salt Lake City, Utah. The following meeting dates and locations have been scheduled (subject to change):

January 22-23, 2015 – Salt Lake City
February 13, 2015 – West Valley City
March 19-20, 2015 – Cedar City
April 16-17, 2015 – Salt Lake City
May 21-22, 2015 – Brigham City
June 25-26, 2015 – Park City

July 2015 – No meetings scheduled
August 13-14, 2015 – Richfield
September 10-11, 2015 – Layton
October 15-16, 2015 – Provo
November 12-13, 2015 – Hurricane
December 11, 2015 – Salt Lake City

The meeting adjourned at 12:17 p.m.



LeAnn Abegglen, Commission Secretary